

SECRET

PARA 1

7a

DRAFT OPENING PROPOSAL

Proposed Agreement on Berlin, Germany, and European Security

Preamble

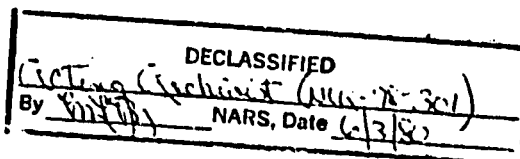
1. The Four Powers reaffirm that the German people have the right freely to determine their own future.
2. The Four Powers desire to create conditions under which:
 - (a) This right can be exercised.
 - (b) The security of all European peoples can be enhanced.
3. The Four Powers recognize that the coming about of these conditions will be hastened if:
 - (a) conditions in Berlin are stabilized.
 - (b) tensions and threats of war in Central Europe are reduced.
4. To these ends, the Four Powers have agreed as follows:

I. Four Power Commission

5. The Four Powers will establish a Four Power Commission to negotiate agreements as indicated below, to supervise the implementation of the agreements, and to determine periodically whether other measures should be taken toward fulfillment of the purposes indicated above. German advisers will be attached to the Commission.

II. Berlin

6. The Four Powers agree that Berlin is one city and belongs to all Germany and they will seek, coordinately with eventual progress toward German unification, to negotiate a status for Greater Berlin which will ensure the freedom and self-government of the city, freedom of access to and from the city, and the presence of external forces which are needed for the city's protection and desired by its inhabitants.



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(Part I, cont'd)

7. Pending achievement of this new status, existing arrangements will be maintained with respect to the freedom of West Berlin, the presence of Western forces in West Berlin, and access between West Germany and West Berlin in accord with the procedures in effect on July 30, 1961 -- except that

- (a) German personnel may be used to discharge these procedures.
- (b) The Four Powers will concert to promote freer movement of goods, persons, and ideas within the city and, consistent with fundamental rights and liberties, to avoid activities in or with respect to Berlin which would disturb public order or seriously affect the rights and interests of others.

III. European Security

8. The Four Powers, acting in the Four Power Commission, will enter into a non-aggression agreement.

9. The Four Power Commission will consider measures to assure European security and safeguard against attack in Europe.

IV. Germany

10. The Four Powers will create three mixed German committees:

- (a) A mixed committee to increase mutually beneficial trade and credits and mutual economic assistance programs between the two parts of Germany.
- (b) A mixed committee to safeguard the free movement of persons, ideas, and publications between the two parts of Germany and to safeguard human rights in both parts of Germany.
- (c) A mixed committee to consider a draft law for general, free, and secret elections under independent supervision and other steps which might be taken to enable the German people freely to determine their own future, as conditions which would facilitate exercise of this right are created by execution of the above agreements.

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